



MEMORANDUM OF AGREEMENT

between

the State of Utah and the United States Environmental Protection Agency

regarding

Self-Audits Conducted Pursuant to State Law

I. PREAMBLE

This Memorandum of Agreement (MOA or Agreement) is entered into by the State of Utah, through its Department of Environmental Quality (UTDEQ), and the United States Environmental Protection Agency (EPA) - Region VIII (collectively, the parties), to establish procedures and policies for administration of the Utah Environmental Self-Evaluation Act (self-audit law). The parties agree to encourage greater compliance with laws and rules protecting public health and the environment by promoting a greater degree of self-policing in the regulated community. This Agreement is a companion document to be read in conjunction with the Utah Attorney General's letter opinion of June 10, 2020, for implementation of the self-audit law.

II. BACKGROUND: UTAH STATE AUDIT PROGRAM

Utah's self-audit law provides incentives to regulated entities to self-disclose noncompliance with environmental requirements found through environmental audits. Utah Code Ann. § 19-7-102 (2019). The EPA's Audit Policy also provides incentives for self-disclosure of noncompliance. 65 Fed. Reg. 19,618 (Apr. 11, 2000). Generally, neither policy applies if the self-disclosure occurs after a facility is already under investigation for violations of the applicable environmental law.

According to the Utah Attorney General's letter opinion of June 10, 2020, regarding Utah's self-audit law, the UTDEQ retains the authority to obtain penalties and injunctive relief for violations of federally delegated, approved, or authorized programs (hereinafter federally delegated programs). Specifically, that opinion states that Utah's self-audit law does not restrict Utah's ability to obtain injunctive relief, civil penalties for economic benefit, or criminal penalties. Further, the self-audit law does not apply where there is imminent and substantial endangerment to human health or the environment, nor does it grant privilege or immunity to information required by federally delegated programs.

Utah's self-audit law meets minimum requirements for Federal delegation, authorization or approval.

III. APPLICABILITY

Except for the Utah Attorney General's letter opinion of June 10, 2020, this document supersedes any prior agreements between EPA and Utah regarding implementation of the Utah self-audit law, and supersedes EPA penalty policies that would otherwise apply to civil violations of Federal

environmental statutes that Utah is authorized to administer where such violations are addressed under Utah's self-audit law.

This agreement does not apply to EPA's authorities to investigate and prosecute criminal violations.

IV. AGREEMENT

In no case shall EPA selectively target or investigate Utah entities solely on the basis that they have sought penalty immunity under Utah's self-audit law.

In any case in which an entity conducts an audit under Utah's self-audit law, EPA will not request an environmental audit report to initiate a civil investigation of the entity or the facilities that were the subject of the audit.

Nothing in this memorandum of agreement affects EPA's authority to obtain information from sources other than an audit report. Nor does this agreement preclude EPA's use of such independently obtained information, even if it also is included in an audit report.

EPA will closely communicate with upper management of UTDEQ prior to conducting inspections or using EPA information gathering authorities to evaluate the compliance of Utah facilities with federal laws that Utah is authorized to implement. If, during such communication, EPA identifies a facility as being of interest to EPA, and such facility has participated in Utah's self-audit program, Utah shall notify EPA of that fact. Any dispute over whether EPA should undertake inspections or information gathering at a facility that participated in Utah's self-audit program shall be elevated to the Regional Administrator and the Director and, if necessary, the Assistant Administrator for the EPA Office of Enforcement and Compliance Assurance (OECA).

If EPA determines that a facility that participated in Utah's self-audit program has violations of federal environmental statutes that Utah is authorized to implement that were not disclosed or were disclosed but have not been corrected or are not subject to an enforceable order requiring correction under Utah Code Ann. § 19-7-109 (2019), EPA may take an enforcement action after closely communicating with upper level management of UTDEQ. In a circumstance where upper management in the Region and Utah do not agree on a matter, the matter shall be elevated first to the Regional Administrator and the Director and, if necessary, to the OECA Assistant Administrator, for a decision.

In general, EPA defers to state penalty mitigation for self-disclosures as long as state policy meets minimum requirements for Federal delegation, authorization or approval. *See* 65 Fed. Reg. 19,624. In general, Utah's self-audit law waives civil penalties for violations that are self-disclosed. However, as stated in Utah Code Ann. § 19-7-109 (2019) and in the Utah Attorney General's letter opinion of June 10, 2020, Utah retains penalty authority for specific circumstances. EPA will defer to Utah's judgment on the assessment of penalties under its self-audit law except as described in this paragraph. EPA may consider asking Utah to seek penalties under its retained authorities where Utah's pattern and practice of penalty mitigation results in implementation of a federally delegated program that is less stringent than the federal program. If Utah rejects such a request, EPA retains authority to take direct action under its own authorities. However, prior to taking such an action, EPA will communicate closely with upper management of UTDEQ and, if needed, will elevate any disagreements first to the Regional Administrator and the Director and, if necessary, to the OECA Assistant Administrator.

Nothing in this memorandum of agreement affects EPA's authority to seek injunctive relief to correct ongoing violations of federal law which are not already being addressed by Utah or to address an imminent and substantial endangerment.

Utah will develop a methodology to measure any increased participation in and compliance benefits from Utah's self-audit program.

V. AGREEMENT MODIFICATION

This Agreement may be modified by the Parties to ensure consistency with state programs and federal requirements for program delegation. Any revisions or modifications to this Agreement must be in writing and signed by all Parties in order to become effective. In the event the Utah self-audit law is amended EPA and Utah will confer and make any revisions necessary to this MOA.

VI. GENERAL PROVISIONS

This Agreement does not, create any substantive or procedural right, duty, obligation or benefit, implied or otherwise, enforceable by law or in equity, by persons who are not party to this agreement, against Utah or EPA, their officers or employees, or any other person. This Agreement does not direct or apply to any person outside of the State of Utah and EPA.

VII. TERMINATION

This Agreement may be terminated at any time by either Party after notice in writing is provided to the counterparty 60 days before the desired termination date. In the event the Agreement is terminated, EPA intends to continue to honor the terms of this MOA for those reporting entities that had final action taken by Utah prior to the termination date.

VIII. SIGNATORIES

**GREGORY
SOPKIN**

Digitally signed by
GREGORY SOPKIN
Date: 2020.07.21 09:51:51
-06'00'

Gregory Sopkin
Regional Administrator
U.S. Environmental Protection Agency
Region 8

Date

Signature:



Scott Baird (Jul 27, 2020 10:15 MDT)

Email: scottbaird@utah.gov

Scott Baird
Executive Director
Utah Department of Environmental Quality

Date