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CLERY, U.S. DISTRICT COURT COUTHERN DISTRICT OF CALIFORNIA



Attorneys for Plaintiffs La Cuna de Aztlan Sacred Sites Protection Circle Advisory Committee, CAlifornians for Renewable Energy, Alfredo Acosta Figueroa, Phillip Smith, Patricia Figueroa, Ronald Van Fleet, and Catherine Ohrin-Greipp

UNITED STATES DISTRICT COURT

SOUTHERN DISTRICT OF CALIFORNIA 10 CV 2664 WG

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LA CUNA DE AZTLAN SACRED SITES) **PROTECTION** CIRCLE ADVISORY CALIFORNIANS FOR COMMITTEE; RENEWABLE ENERGY: ALFREDO ACOSTA FIGUEROA; PHILLIP SMITH; PATRICIA FIGUEROA; RONALD VAN FLEET; and CATHERINÉ OHRIN-GREIPP.

Plaintiffs.

vs.

UNITED STATES DEPARTMENT OF THE INTERIOR; KEN SALAZAR, in the official capacity of Secretary of the United States Department of the Interior; UNITED STATES BUREAU OF LAND MANAGEMENT; ROBERT ABBEY, in the official capacity of ) Director of the United States Bureau of Land Management; TERI RAML, in the official capacity of District Manager of the California ()
Desert District of the United States Bureau of ) Land Management; MARGARET GOODRO, in ) the official capacity of Field Manager of the El Centro Field Office of the United States Bureau of Land Management; JOHN KALISH, in the) official capacity of Field Manager of the Palm Spring South Coast Field Office of the United States Bureau of Land Management; RUSTY LEE, in the official capacity of Field Manager) of the Needles Field Office of the United States ) Bureau of Land Management; and ROXIE TROST, in the official capacity of Field Manager of the Barstow Field Office of the United States Bureau of Land Management,

Defendants.

CASE NO.

COMPLAINT FOR DECLARATORY, INJUNCTIVE, AND MANDAMUS UNDER RELIEF ADMINISTRATIVE PROCEDURES ACT, THE NATIONAL HISTORIC PRESERVATION ACT, NATIONAL ENVIRONMENTAL POLICY ACT, THE FEDERAL LAND POLICY AND MANAGEMENT ACT, AND THE NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION ACT



Plaintiffs LA CUNA DE AZTLAN SACRED SITES PROTECTION CIRCLE ADVISORY COMMITTEE, CALIFORNIANS FOR RENEWABLE ENERGY, ALFREDO ACOSTA FIGUEROA, PHILLIP SMITH, PATRICIA FIGUEROA, RONALD VAN FLEET, and CATHERINE OHRIN-GREIPP allege as follows:

#### **Parties**

- 1. Plaintiff La Cuna de Aztlan Sacred Sites Protection Circle Advisory Committee ("LA CUNA") is a non-profit, 501(c)(3) organization and a party to that certain Amendment No. 1 to Memorandum of Understanding Between United States Department of the Interior Bureau of Land Management and the Southern Low Desert Resource Conservation and Development Council. LA CUNA is comprised of 15 indigenous and culturally aware individuals who are dedicated to physically protecting the Blythe Giant Intaglios, other geoglyphs, and several hundred sacred sites that are located along the Colorado River from Needles, California, to Yuma, Arizona. (A true and correct copy of Amendment No. 1 is attached to this pleading as Exhibit "A.")
- 2. Plaintiff CAlifornians for Renewable Energy is a non-profit organization formed to promote public education concerning the responsible development of renewable energy and in the preservation of and respect for Native American culture.
- 3. Plaintiffs Alfredo Acosta Figueroa, Phillip Smith, Patricia Figueroa, Ronald Van Fleet. and Catherine Ohrin-Greipp are individuals who reside in the areas affecting by the actions challenged in this lawsuit and have an interest in the responsible development of renewable energy and in the preservation of and respect for Native American culture.
- 4. The United States Department of the Interior and the United States Bureau of Land Management are agencies or instrumentalities of the United States.
- 5. The following Defendants are being sued in their official capacities: Ken Salazar, in the official capacity of Secretary of the United States Department of the Interior; Robert Abbey, in the official capacity of Director of the United States Bureau of Land Management; Teri Raml, in the official capacity of District Manager of the California Desert District of the United States Bureau of Land Management; Margaret Goodro, in the official capacity of Field

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Manager of the El Centro Field Office of the United States Bureau of Land Management; John Kalish, in the official capacity of Field Manager of the Palm Spring South Coast Field Office of the United States Bureau of Land Management; Rusty Lee, in the official capacity of Field Manager of the Needles Field Office of the United States Bureau of Land Management; and Roxie Trost, in the official capacity of Field Manager of the Barstow Field Office of the United States Bureau of Land Management.

#### **Background Information**

- 6. Generally speaking, this lawsuit challenges Defendants' actions in connection with six solar-electricity generation projects taking place on federal (public) land: namely, Ivanpah Solar Electric Generating System Project and Associated Amendment to the California Desert Conservation Area Plan ("Ivanpah Project"), approximately 3,472 acres in size; Genesis Solar Energy Project and Amendment to the California Desert Conservation Area Plan ("Genesis Project"), approximately 1,950 acres in size; Imperial Valley Solar Project and Amendment to the California Desert Conservation Area Land Use Management Plan ("Imperial Project"), approximately 6,360 acres in size; Chevron Energy Solutions Lucerne Valley Solar Project and Amendment to the California Desert Conservation Area Plan ("Chevron Project"), approximately 422 acres in size; Calico Solar Project and Amendment to the California Desert Conservation Area Land Use Management Plan ("Calico Project"), approximately 4,613 acres in size; and Blythe Solar Power Project and Amendment to the California Desert Conservation Area Plan ("Blythe Project"), approximately 7,025 acres in size. The records of decision adopted by and the approvals given by Defendants for each of the challenged projects (collectively, "Projects") are as follows:
- A. For the Ivanpah Project, Defendants have (among other things) approved an amendment to the California Desert Conservation Area Plan ("CDCA Plan") to include the Ivanpah Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted four right-of-way authorizations.

<sup>&</sup>lt;sup>1</sup> The right-of-way authorizations are for the Construction Logistics site (CACA-49502) to Solar Partners I, II, and VIII, LLC; for the Ivanpah 1 site (CACA-49504) to Solar Partners II, LLC; for Ivanpah 2 site (CACA-48668) to Solar Partners I, LLC; and for Ivanpah 3 site (CACA-49503) to Solar

- B. For the Genesis Project, Defendants have (among other things) approved an amendment to the CDCA Plan to include the Genesis Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted a right-of-way authorization.
- C. For the Imperial Project, Defendants have (among other things) approved an amendment to the CDCA Plan to include the Imperial Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted a right-of-way authorization.
- D. For the Chevron Project, Defendants have (among other things) approved an amendment to the CDCA Plan to include the Chevron Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted a right-of-way authorization.
- E. For the Calico Project, Defendants have (among other things) approved an amendment to the CDCA Plan to include the Calico Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted a right-of-way authorization.
- F. For the Blythe Project, Defendants have (among other things) approved an amendment to the CDCA Plan to include the Blythe Project as an approved power generation location under the Energy Production and Utility Corridors Element of the CDCA Plan; and granted a right-of-way authorization.
- 7. Plaintiffs challenge the Projects on a variety of grounds. By way of example and not limitation:
- A. For each of the Projects, Defendants failed to properly engage in the consultations required for the Project under the National Historic Preservation Act ("NHPA"), 16 U.S.C. § 470 et seq.
- B. For each of the Projects, Defendants failed to conduct an adequate analysis of the cumulative impacts, failed to prepare a programmatic environmental impact statement,

failed to adequately identify and evaluate the significance of the affected cultural environment, and failed to conduct an adequate analysis of alternatives to the Projects under the National Environmental Policy Act ("NEPA"), 42 U.S.C. § 4321 et seq.

- C. For the Projects collectively, Defendants failed to prepare a programmatic environmental impact statement for the broad major federal action contemplated by the Projects, in violation of NEPA. In a presentation delivered at Defendants' National Land Use Planning Conference in 2009, Defendants announced publicly that they were in the process of preparing a programmatic statement covering the Projects (and other solar-electricity generation projects). It turns out, however, that Defendants failed to complete the programmatic statement before approving the Projects. (A true and correct copy of the presentation is attached to this pleading as Exhibit "B.")
- D. For each of the Projects, Defendants violated the Federal Land Policy and Management Act of 1976 ("FLPMA"), 43 U.S.C. § 1701 et seq., by authorizing solar-electricity generation activities on lands designated in the CDCA Plan as Class L (Limited Use) lands even though such activities are permitted under the CDCA Plan only on Class M (Moderate Use) or Class I (Intensive Use) lands, and by allowing the permanent impairment of the lands affected by the Projects and allow unnecessary or undue degradation on these lands.
- E. Defendants' approval of the Projects will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the Projects' sites, in violation of the Native American Graves Protection and Repatriation Act ("NAGPRA"), 25 U.S.C. § 3001 et seq.

#### Jurisdiction, Venue, and Exhaustion of Remedies

8. This Court has jurisdiction over this proceeding pursuant to Sections 1331 and 1361 of Title 28 of the U.S. Code because this pleading alleges violations of federal law and seeks to compel Defendants to perform duties owed to Plaintiff, its members, and other members of the public. The Court also has jurisdiction over this proceeding pursuant to Section 551 et seq. of Title 5 of the U.S. Code, commonly known as the Administrative Procedure Act

- 9. Venue is proper in this Court under Section 1391(e) of Title 28 of the U.S. Code, because (i) Defendants are either officers, employees, or agencies of the United States and/or (ii) both a substantial part of the events or omissions giving rise to this proceeding were committed in this judicial district and a substantial part of the property at issue in this proceeding is located in this judicial district.
- 10. Plaintiffs have satisfied each and every exhaustion-of-remedies requirement that must be satisfied in order to maintain this proceeding. Alternatively, no exhaustion-of-remedies requirement may be applied to Plaintiffs.
- 11. Plaintiffs have no plain, speedy, adequate remedy in the ordinary course of law since Plaintiffs, their respective members, and other members of the public will suffer irreparable harm as a result of Defendants' violations of federal law as alleged in this pleading. Defendants' violations rest on the failure to satisfy a clear, present, ministerial duty to act in accordance with federal law.
- 12. Plaintiffs have a beneficial right and interest in Defendants' fulfillment of all their legal duties, as alleged in this pleading.

### FIRST CLAIM: Violation of National Historic Preservation Act--Ivanpah Project (Against All Defendants except Kalish, Goodro, and Trost)

- 13. Paragraphs 1 through 12 are fully incorporated into this paragraph.
- 14. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency

having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."

- 15. Plaintiffs, both separately and collectively, attach religious and cultural significance to the federal (public) land that will be affected by the Ivanpah Project. This land has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.
- 16. Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).
- 17. Defendants failed to perform the NHPA-prescribed consultations for the Ivanpah Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 18. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Ivanpah Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Ivanpah Project.

### SECOND CLAIM: Violation of National Environmental Policy Act--Ivanpah Project ——(Against All Defendants except Kalish, Goodro, and Trost)

19. Paragraphs 1 through 18 are fully incorporated into this paragraph.

- 20. NEPA requires every federal agency to prepare an environmental impact statement ("EIS") for every major action significantly affecting the quality of the human environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii) alternatives to the proposed action, (iv) the relationship between local short-term uses of the environment and the maintenance and enhancement of long-term productivity, (v) any irreversible and irretrievable commitments of resources that would be involved in the proposed action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative impacts for the proposed action.
- 21. Defendants have not prepared an adequate EIS for the Ivanpah Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.
- 22. Defendants' failure to prepare an adequate EIS for the Ivanpah Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 23. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

### THIRD CLAIM: Violation of National Environmental Policy Act--Ivanpah Project (Against All Defendants except Kalish, Goodro, and Trost)

24. Paragraphs 1 through 23 are fully incorporated into this paragraph.

- 25. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."
- 26. Each of the Projects is a major federal action, and together they constitute broad action by Defendants.
  - 27. Defendants did not prepare a programmatic EIS for the Projects.
- 28. With regard to the Ivanpah Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 29. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Ivanpah Project.

## FOURTH CLAIM: Violation of Federal Land Policy and Management Act--Ivanpah Project (Against All Defendants except Kalish, Goodro, and Trost)

- 30. Paragraphs 1 through 29 are fully incorporated into this paragraph.
- 31. FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade

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or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act, and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife. However, the Secretary concerned may designate areas of public land and of lands in the National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

32. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development.

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Such plan shall be completed and implementation there-of initiated on or before September 30,

- nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."
- 34. Defendants have not complied with FLPMA as it relates to the Ivanpah Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.
- 35. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they approved the Ivanpah Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- Plaintiffs, their respective members, and other members of the public have been 36. harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Ivanpah Project and will lose the protections provided for this land by the CDCA Plan.

#### Violation of Native American Graves Protection & Repatriation Act--Ivanpah Project (Against All Defendants except Kalish, Goodro, and Trost)

37. Paragraphs 1 through 36 are fully incorporated into this paragraph.

- 38. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."
- 39. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--
  - "(1) such items are excavated or removed pursuant to a permit issued under section 470cc of Title 16 [of the U.S. Code] which shall be consistent with this [Act];
  - "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;
  - "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and
    - "(4) proof of consultation or consent under paragraph (2) is shown."
- 40. Defendants' approval of the Ivanpah Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.
- 41. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the

Ivanpah Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

42. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Ivanpah Project without the necessary consultation and consent prior to Defendants' approval of the Project.

## SIXTH CLAIM: Violation of National Historic Preservation Act--Genesis Project (Against All Defendants except Lee, Goodro, and Trost)

- 43. Paragraphs 1 through 42 are fully incorporated into this paragraph.
- 44. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."
- 45. Plaintiffs, both separately and collectively, attach religious and cultural significance to the federal (public) land that will be affected by the Genesis Project. This land

has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.

- 46. Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).
- 47. Defendants failed to perform the NHPA-prescribed consultations for the Genesis Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 48. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Genesis Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Genesis Project.

## SEVENTH CLAIM: Violation of National Environmental Policy Act--Genesis Project (Against All Defendants except Lee, Goodro, and Trost)

- 49. Paragraphs 1 through 48 are fully incorporated into this paragraph.
- 50. NEPA requires every federal agency to prepare an environmental impact statement ("EIS") for every major action significantly affecting the quality of the human environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii) alternatives to the proposed action, (iv) the relationship between local short-term uses of the environment and the maintenance and enhancement of long-term productivity, (v) any irreversible and irretrievable commitments of resources that would be involved in the proposed

action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative impacts for the proposed action.

- 51. Defendants have not prepared an adequate EIS for the Genesis Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.
- 52. Defendants' failure to prepare an adequate EIS for the Genesis Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 53. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

### EIGHTH CLAIM: Violation of National Environmental Policy Act--Genesis Project (Against All Defendants except Lee, Goodro, and Trost)

- 54. Paragraphs 1 through 53 are fully incorporated into this paragraph.
- 55. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."
- 56. Each of the Projects is a major federal action, and together they constitute broad action by Defendants.
  - 57. Defendants did not prepare a programmatic EIS for the Projects.

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58. With regard to the Genesis Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

59. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Genesis Project.

# NINTH CLAIM: Violation of Federal Land Policy and Management Act--Genesis Project (Against All Defendants except Lee, Goodro, and Trost)

- 60. Paragraphs 1 through 59 are fully incorporated into this paragraph.
- 61. FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act, and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife.

National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

However, the Secretary concerned may designate areas of public land and of lands in the

- 62. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development. Such plan shall be completed and implementation there-of initiated on or before September 30, 1980."
- 63. FLPMA Section 601(f) provides as follows: "Subject to valid existing rights, nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect

the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."

- Defendants have not complied with FLPMA as it relates to the Genesis Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.
- 65. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they approved the Genesis Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 66. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Genesis Project and will lose the protections provided for this land by the CDCA Plan.

### TENTH CLAIM: Violation of Native American Graves Protection & Repatriation Act--Genesis Project (Against All Defendants except Lee, Goodro, and Trost)

- 67. Paragraphs 1 through 66 are fully incorporated into this paragraph.
- 68. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."
- 69. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--

- "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;
- "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and
  - "(4) proof of consultation or consent under paragraph (2) is shown."
- 70. Defendants' approval of the Genesis Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.
- 71. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Genesis Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 72. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Genesis Project without the necessary consultation and consent prior to Defendants' approval of the Project.

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#### **ELEVENTH CLAIM:**

#### Violation of National Historic Preservation Act--Imperial Project (Against All Defendants except Lee, Kalish, and Trost)

- 73. Paragraphs 1 through 72 are fully incorporated into this paragraph.
- 74. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."
- 75. Plaintiffs, both separately and collectively, attach religious and cultural significance to the federal (public) land that will be affected by the Imperial Project. This land has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.
- Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the 76. NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).
- 77. Defendants failed to perform the NHPA-prescribed consultations for the Imperial Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

78. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Imperial Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Imperial Project.

### TWELFTH CLAIM: Violation of National Environmental Policy Act--Imperial Project (Against All Defendants except Lee, Kalish, and Trost)

- 79. Paragraphs 1 through 78 are fully incorporated into this paragraph.
- 80. NEPA requires every federal agency to prepare an environmental impact statement ("EIS") for every major action significantly affecting the quality of the human environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii) alternatives to the proposed action, (iv) the relationship between local short-term uses of the environment and the maintenance and enhancement of long-term productivity, (v) any irreversible and irretrievable commitments of resources that would be involved in the proposed action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative impacts for the proposed action.
- 81. Defendants have not prepared an adequate EIS for the Imperial Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.
- 82. Defendants' failure to prepare an adequate EIS for the Imperial Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

83. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

## THIRTEENTH CLAIM: Violation of National Environmental Policy Act--Imperial Project (Against All Defendants except Lee, Kalish, and Trost)

- 84. Paragraphs 1 through 83 are fully incorporated into this paragraph.
- 85. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."
- 86. Each of the Projects is a major federal action, and together they constitute broad action by Defendants.
  - 87. Defendants did not prepare a programmatic EIS for the Projects.
- 88. With regard to the Imperial Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 89. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic

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impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Imperial Project.

## FOURTEENTH CLAIM: Violation of Federal Land Policy and Management Act--Imperial Project (Against All Defendants except Lee, Kalish, and Trost)

- 90. Paragraphs 1 through 89 are fully incorporated into this paragraph.
- 91. FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act, and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife. However, the Secretary concerned may designate areas of public land and of lands in the National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and

in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

- 92. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development. Such plan shall be completed and implementation there-of initiated on or before September 30, 1980."
- 93. FLPMA Section 601(f) provides as follows: "Subject to valid existing rights, nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."
- 94. Defendants have not complied with FLPMA as it relates to the Imperial Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.
- 95. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they

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approved the Imperial Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Imperial Project and will lose the protections provided for this land by the CDCA Plan.

#### FIFTEEN CLAIM: Violation of Native American Graves Protection & Repatriation Act--Imperial Project (Against All Defendants except Lee, Kalish, and Trost)

- 97. Paragraphs 1 through 96 are fully incorporated into this paragraph.
- 98. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."
- 99. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--
  - "(1) such items are excavated or removed pursuant to a permit issued under section 470cc of Title 16 [of the U.S. Code] which shall be consistent with this [Act];
  - "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;
  - "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and

- "(4) proof of consultation or consent under paragraph (2) is shown."
- 100. Defendants' approval of the Imperial Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.
- 101. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Imperial Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 102. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Imperial Project without the necessary consultation and consent prior to Defendants' approval of the Project.

### SIXTEENTH CLAIM: Violation of National Historic Preservation Act--Chevron Project (Against All Defendants except Lee, Kalish, and Goodro)

- 103. Paragraphs 1 through 102 are fully incorporated into this paragraph.
- 104. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to

having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."

105. Plaintiffs, both separately and collectively, attach religious and cultural

properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head

of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally

assisted undertaking in any State and the head of any Federal department or independent agency

- significance to the federal (public) land that will be affected by the Chevron Project. This land has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.
- 106. Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).
- 107. Defendants failed to perform the NHPA-prescribed consultations for the Chevron Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Chevron Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Chevron Project.

environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii) alternatives to the proposed action, (iv) the relationship between local short-term uses of the

environment and the maintenance and enhancement of long-term productivity, (v) any

SEVENTEENTH CLAIM:
Violation of National Environmental Policy Act--Chevron Project
(Against All Defendants except Lee, Kalish, and Goodro)

Paragraphs 1 through 108 are fully incorporated into this paragraph.

statement ("EIS") for every major action significantly affecting the quality of the human

irreversible and irretrievable commitments of resources that would be involved in the proposed

action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative

impacts for the proposed action.

- 111. Defendants have not prepared an adequate EIS for the Chevron Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.
- 112. Defendants' failure to prepare an adequate EIS for the Chevron Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 113. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

#### **EIGHTEENTH CLAIM:**

#### Violation of National Environmental Policy Act--Chevron Project (Against All Defendants except Lee, Kalish, and Goodro)

- 114. Paragraphs 1 through 113 are fully incorporated into this paragraph.
- 115. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."
- 116. Each of the Projects is a major federal action, and together they constitute broad action by Defendants.
  - 117. Defendants did not prepare a programmatic EIS for the Projects.
- 118. With regard to the Chevron Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 119. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Chevron Project.

#### **NINETEENTH CLAIM:**

#### Violation of Federal Land Policy and Management Act--Chevron Project (Against All Defendants except Lee, Kalish, and Goodro)

- 120. Paragraphs 1 through 119 are fully incorporated into this paragraph.
- 121. FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published

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rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act. and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife. However, the Secretary concerned may designate areas of public land and of lands in the National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

122. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the

California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development. Such plan shall be completed and implementation there-of initiated on or before September 30, 1980."

- 123. FLPMA Section 601(f) provides as follows: "Subject to valid existing rights, nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."
- 124. Defendants have not complied with FLPMA as it relates to the Chevron Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.
- 125. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they approved the Chevron Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 126. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Chevron Project and will lose the protections provided for this land by the CDCA Plan.

#### TWENTIETH CLAIM:

#### Violation of Native American Graves Protection & Repatriation Act--Chevron Project (Against All Defendants except Lee, Kalish, and Goodro)

- 127. Paragraphs 1 through 126 are fully incorporated into this paragraph.
- 128. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."
- 129. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--
  - "(1) such items are excavated or removed pursuant to a permit issued under section 470cc of Title 16 [of the U.S. Code] which shall be consistent with this [Act];
  - "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;
  - "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and
    - "(4) proof of consultation or consent under paragraph (2) is shown."
- 130. Defendants' approval of the Chevron Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.

- 131. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Chevron Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 132. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Chevron Project without the necessary consultation and consent prior to Defendants' approval of the Project.

### TWENTY-FIRST CLAIM: Violation of National Historic Preservation Act--Calico Project (Against All Defendants except Lee, Kalish, and Goodro)

- 133. Paragraphs 1 through 132 are fully incorporated into this paragraph.
- 134. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal

agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."

- 135. Plaintiffs, both separately and collectively, attach religious and cultural significance to the federal (public) land that will be affected by the Calico Project. This land has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.
- 136. Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).
- 137. Defendants failed to perform the NHPA-prescribed consultations for the Calico Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 138. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Calico Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Calico Project.

## TWENTY-SECOND CLAIM: Violation of National Environmental Policy Act--Calico Project (Against All Defendants except Lee, Kalish, and Goodro)

- 139. Paragraphs 1 through 138 are fully incorporated into this paragraph.
- 140. NEPA requires every federal agency to prepare an environmental impact statement ("EIS") for every major action significantly affecting the quality of the human environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii)

alternatives to the proposed action, (iv) the relationship between local short-term uses of the environment and the maintenance and enhancement of long-term productivity, (v) any irreversible and irretrievable commitments of resources that would be involved in the proposed action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative impacts for the proposed action.

- 141. Defendants have not prepared an adequate EIS for the Calico Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.
- 142. Defendants' failure to prepare an adequate EIS for the Calico Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 143. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

## TWENTY-THIRD CLAIM: Violation of National Environmental Policy Act--Calico Project (Against All Defendants except Lee, Kalish, and Goodro)

- 144. Paragraphs 1 through 143 are fully incorporated into this paragraph.
- 145. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."

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Each of the Projects is a major federal action, and together they constitute broad action by Defendants.

- Defendants did not prepare a programmatic EIS for the Projects.
- With regard to the Calico Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Calico Project.

#### TWENTY-FOURTH CLAIM: Violation of Federal Land Policy and Management Act--Calico Project (Against All Defendants except Lee, Kalish, and Goodro)

- Paragraphs 1 through 149 are fully incorporated into this paragraph. 150.
- 151. FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act, and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as

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authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife. However, the Secretary concerned may designate areas of public land and of lands in the National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

- 152. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development. Such plan shall be completed and implementation there-of initiated on or before September 30, 1980."
- 153. FLPMA Section 601(f) provides as follows: "Subject to valid existing rights, nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable

regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."

- 154. Defendants have not complied with FLPMA as it relates to the Calico Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.
- 155. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they approved the Calico Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 156. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Calico Project and will lose the protections provided for this land by the CDCA Plan.

## TWENTY-FIFTH CLAIM: Violation of Native American Graves Protection & Repatriation Act--Calico Project (Against All Defendants except Lee, Kalish, and Goodro)

- 157. Paragraphs 1 through 156 are fully incorporated into this paragraph.
- 158. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."

- 159. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--
  - "(1) such items are excavated or removed pursuant to a permit issued under section 470cc of Title 16 [of the U.S. Code] which shall be consistent with this [Act];
  - "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;
  - "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and
    - "(4) proof of consultation or consent under paragraph (2) is shown."
- 160. Defendants' approval of the Calico Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.
- 161. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Calico Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 162. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate

Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Calico Project without the necessary consultation and consent prior to Defendants' approval of the Project.

## TWENTY-SIXTH CLAIM: Violation of National Historic Preservation Act--Blythe Project (Against All Defendants except Lee, Trost, and Goodro)

- 163. Paragraphs 1 through 162 are fully incorporated into this paragraph.
- 164. NHPA Section 101(d)(6)(B) provides as follows: "(A) Properties of traditional religious and cultural importance to an Indian tribe or Native Hawaiian organization may be determined to be eligible for inclusion on the National Register. (B) In carrying out its responsibilities under section 106 of this Act, a Federal agency shall consult with any Indian tribe or Native Hawaiian organization that attaches religious and cultural significance to properties described in subparagraph (A)." NHPA Section 106 provides as follows: "The head of any Federal agency having direct or indirect jurisdiction over a proposed Federal or federally assisted undertaking in any State and the head of any Federal department or independent agency having authority to license any undertaking shall, prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, as the case may be, take into account the effect of the undertaking on any district, site, building, structure, or object that is included in or eligible for inclusion in the National Register. The head of any such Federal agency shall afford the Advisory Council on Historic Preservation established under Title II of this Act a reasonable opportunity to comment with regard to such undertaking."
- 165. Plaintiffs, both separately and collectively, attach religious and cultural significance to the federal (public) land that will be affected by the Blythe Project. This land has traditional religious and cultural importance to Indian tribes and to Plaintiffs. Consequently, Plaintiffs will be seriously harmed by Defendants' failure to comply with NHPA.
- 166. Under Amendment No. 1 (Exhibit "A"), Defendants were required to perform the NHPA-prescribed consultations with Plaintiff LA CUNA. Even in the absence of Amendment No. 1, Defendants were required to perform the NHPA-prescribed consultations for the benefit of Plaintiffs (among others).

167. Defendants failed to perform the NHPA-prescribed consultations for the Blythe Project. Their failure in this regard was contrary to NHPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

harmed as a result of Defendants' violations of NHPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Blythe Project were not fully informed about the traditional religious and cultural importance attached by Plaintiffs and Indian tribes to the federal (public) land that will be affected by the Blythe Project.

## TWENTY-SEVENTH CLAIM: Violation of National Environmental Policy Act--Blythe Project (Against All Defendants except Lee, Trost, and Goodro)

- 169. Paragraphs 1 through 168 are fully incorporated into this paragraph.
- statement ("EIS") for every major action significantly affecting the quality of the human environment that the agency proposes to approve or carry out. In general, the EIS must adequately address (i) the proposed action's environmental impact, (ii) any adverse environmental effects that cannot be avoided if the proposed action is implemented, (iii) alternatives to the proposed action, (iv) the relationship between local short-term uses of the environment and the maintenance and enhancement of long-term productivity, (v) any irreversible and irretrievable commitments of resources that would be involved in the proposed action if implemented, (vi) mitigation measures for the proposed action, and (vii) cumulative impacts for the proposed action.
- 171. Defendants have not prepared an adequate EIS for the Blythe Project even though it is a major action proposed to be approved and carried out by at least one federal agency and has the potential to affect the quality of the human environment, including but not limited to the environment in the California Desert Conservation Area.

172. Defendants' failure to prepare an adequate EIS for the Blythe Project was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.

173. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the impacts of, mitigation measures for, and alternatives to the Project prior to the decision to approve and carry out the Project.

# TWENTY-EIGHTH CLAIM: Violation of National Environmental Policy Act--Blythe Project (Against All Defendants except Lee, Trost, and Goodro)

- 174. Paragraphs 1 through 173 are fully incorporated into this paragraph.
- 175. NEPA (under Kleppe v. Sierra Club, 427 U.S. 390 (1976)) requires the environmental consequences of several proposals that will have cumulative or synergistic environmental impacts upon a region to be considered together in a programmatic EIS. Section 1502.4(b) of Title 40 of the Code of Federal Regulations provides that federal agencies "shall prepare statements on broad actions so that they are relevant to policy and are timed to coincide with meaningful points in agency planning and decisionmaking."
- 176. Each of the Projects is a major federal action, and together they constitute broad action by Defendants.
  - 177. Defendants did not prepare a programmatic EIS for the Projects.
- 178. With regard to the Blythe Project, Defendants' failure to prepare a programmatic EIS for the Projects was contrary to NEPA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 179. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of NEPA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of

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example and without limitation, Plaintiff, its members, the public, and the decision-makers who approved and are carrying out the Project were not fully informed about the programmatic impacts of, mitigation measures for, and alternatives to the Projects prior to the decision to approve and carry out the Blythe Project.

## TWENTY-NINTH CLAIM: Violation of Federal Land Policy and Management Act--Blythe Project (Against All Defendants except Lee, Trost, and Goodro)

- 180. Paragraphs 1 through 179 are fully incorporated into this paragraph.
- FLPMA Section 302(b) provides as follows: "In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns: Provided, That unless otherwise provided for by law, the Secretary may permit Federal departments and agencies to use, occupy, and develop public lands only through rights-of-way under section 507 of this Act, withdrawals under section 204 of this Act, and, where the proposed use and development are similar or closely related to the programs of the Secretary for the public lands involved, cooperative agreements under subsection (b) of section 307 of this Act: Provided further, That nothing in this Act shall be construed as authorizing the Secretary concerned to require Federal permits to hunt and fish on public lands or on lands in the National Forest System and adjacent waters or as enlarging or diminishing the responsibility and authority of the States for management of fish and resident wildlife. However, the Secretary concerned may designate areas of public land and of lands in the National Forest System where, and establish periods when, no hunting or fishing will be permitted for reasons of public safety, administration, or compliance with provisions of applicable law. Except in emergencies, any regulations of the Secretary concerned relating to hunting and fishing pursuant to this section shall be put into effect only after consultation with the appropriate State fish and game department. Nothing in this Act shall modify or change any

provision of Federal law relating to migratory birds or to endangered or threatened species. Except as provided in section 314, section 603, and subsection (f) of section 601 of this Act and in the last sentence of this paragraph, no provision of this section or any other section of this Act shall in any way amend the Mining Law of 1872 or impair the rights of any locators or claims under that Act, including, but not limited to, rights of ingress and egress. In managing the public lands the Secretary shall, by regulation or otherwise, take any action necessary to prevent unnecessary or undue degradation of the lands."

- 182. FLPMA Section 601(d) provides as follows: "The Secretary [of the Interior], in accordance with section 202 of this Act, shall prepare and implement a comprehensive, long-range plan for the management, use, development, and protection of the public lands within the California Desert Conservation Area. Such plan shall take into account the principles of multiple use and sustained yield in providing for resource use and development, including, but not limited to, maintenance of environmental quality, rights-of-way, and mineral development. Such plan shall be completed and implementation there-of initiated on or before September 30, 1980."
- 183. FLPMA Section 601(f) provides as follows: "Subject to valid existing rights, nothing in this Act shall affect the applicability of the United States mining laws on the public lands within the California Desert Conservation Area, except that all mining claims located on public lands within the California Desert Conservation Area shall be subject to such reasonable regulations as the Secretary may prescribe to effectuate the purposes of this section. Any patent issued on any such mining claim shall recite this limitation and continue to be subject to such regulations. Such regulations shall provide for such measures as may be reason-able to protect the scenic, scientific, and environmental values of the public lands of the California Desert Conservation Area against undue impairment, and to assure against pollution of the streams and waters within the California Desert Conservation Area."
- 184. Defendants have not complied with FLPMA as it relates to the Blythe Project even though it is located on federal (public) land and is within the California Desert Conservation Area and subject to the CDCA Plan.

- 185. Defendants' failure to comply with the CDCA Plan and take all action necessary to prevent unnecessary or undue degradation of the federal (public) land affected when they approved the Blythe Project was contrary to FLPMA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 186. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of FLPMA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public will have to endure unnecessary or undue degradation of the federal (public) land affected by the Blythe Project and will lose the protections provided for this land by the CDCA Plan.

#### THIRTIETH CLAIM: Violation of Native American Graves Protection & Repatriation Act--Blythe Project (Against All Defendants except Lee, Trost, and Goodro)

- 187. Paragraphs 1 through 186 are fully incorporated into this paragraph.
- 188. Section 3(b) of the NAGPRA provides as follows: "Native American cultural items not claimed under subsection (a) of this section shall be disposed of in accordance with regulations promulgated by the Secretary [of the Interior] in consultation with the review committee established under section [8] of this [Act], Native American groups, representatives of museums and the scientific community."
- 189. Section 3(c) of the NAGPRA provides as follows: "The intentional removal from or excavation of Native American cultural items from Federal or tribal lands for purposes of discovery, study, or removal of such items is permitted only if--
  - "(1) such items are excavated or removed pursuant to a permit issued under section 470cc of Title 16 [of the U.S. Code] which shall be consistent with this [Act];
  - "(2) such items are excavated or removed after consultation with or, in the case of tribal lands, consent of the appropriate (if any) Indian tribe or Native Hawaiian organization;

- "(3) the ownership and right of control of the disposition of such items shall be as provided in subsections (a) and (b) of this section; and
  - "(4) proof of consultation or consent under paragraph (2) is shown."
- 190. Defendants' approval of the Blythe Project will result in the intentional excavation, disposal, or other removal of Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Project without compliance with the conditions necessary for excavation, disposal, or other removal. By way of example and not limitation, Defendants have not consulted with or obtained the consent of the Indian tribe whose cultural remains or located on the site of the Project.
- 191. Defendants' failure to consult with and obtain the consent of the appropriate Indian tribe prior to excavating, disposing of, or otherwise removing Native American cultural items (including human remains) known to be or strongly suspected of being on the site of the Blythe Project was contrary to the NAGPRA and arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law as required by the APA.
- 192. Plaintiffs, their respective members, and other members of the public have been harmed as a result of Defendants' violations of the NAGPRA and the APA because they have been denied the benefits and protections provided by compliance with those laws. By way of example and without limitation, Plaintiff, its members, and the public (including the appropriate Indian tribe) will have to endure the excavation, disposal, or other removal of Native American cultural items (including human remains) located on the site of the Blythe Project without the necessary consultation and consent prior to Defendants' approval of the Project.

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#### PRAYER FOR RELIEF

FOR ALL THESE REASONS, Plaintiffs respectfully pray for the following relief, conjunctively or disjunctively as the Court determines to be appropriate, against Defendants (and any and all other parties who may oppose Plaintiff in this proceeding):

- A. On the First, Sixth, Eleventh, Sixteenth, Twenty-First, and Twenty-Sixth Claims:
- 1. For each of the Projects, a judgment or other final order determining or declaring that Defendants failed to comply fully with the NHPA and the APA as they relate to the Project (including all associated entitlements and leases) and that the Project's approval was illegal in at least one respect, rendering the approval null and void;
- 2. For each of the Projects, a judgment or other final order determining or declaring that Defendants must fully comply with the NHPA and the APA before final approval of the Project may be granted; and
- 3. For each of the Projects, injunctive relief prohibiting Defendants (and any and all persons acting at the request of, in concert with, for the benefit of, in privity with, or under one or more of them) from taking any action on any aspect of, in furtherance of, or otherwise based on the Project unless and until Defendants fully comply with all applicable provisions of the NHPA and the APA, as determined by the Court.
- B. On the Second, Third, Seventh, Eighth, Twelfth, Thirteenth, Seventeenth, Eighteenth, Twenty-Second, Twenty-Third, Twenty-Seventh, and Twenty-Eighth Claims:
- 1. For each of the Projects, a judgment or other final order determining or declaring that Defendants failed to comply fully with NEPA and the APA as they relate to the Project (including all associated entitlements and leases) and that the Project's approval was illegal in at least one respect, rendering the approval null and void;
- 2. For each of the Projects, a judgment or other final order determining or declaring that Defendants must prepare an EIS for the Project fully in accordance with NEPA and the APA before final approval of the Project may be granted; and
- 3. For each of the Projects, injunctive relief prohibiting Defendants (and any and all persons acting at the request of, in concert with, for the benefit of, in privity with, or

under one or more of them) from taking any action on any aspect of, in furtherance of, or otherwise based on the Project unless and until Defendants fully comply with all applicable provisions of NEPA and the APA, as determined by the Court.

- C. On the Fourth, Ninth, Fourteenth, Nineteenth, Twenty-Fourth, and Twenty-Ninth Claims:
- 1. For each of the Projects, a judgment or other final order determining or declaring that Defendants failed to comply fully with FLPMA and the APA as they relate to the Project (including all associated entitlements and leases) and that the Project's approval was illegal in at least one respect, rendering the approval null and void;
- 2. For each of the Projects, a judgment or other final order determining or declaring that Defendants must fully comply with FLPMA and the APA before final approval of the Project may be granted; and
- 3. For each of the Projects, injunctive relief prohibiting Defendants (and any and all persons acting at the request of, in concert with, for the benefit of, in privity with, or under one or more of them) from taking any action on any aspect of, in furtherance of, or otherwise based on the Project unless and until Defendants fully comply with all applicable provisions of FLPMA and the APA, as determined by the Court.
  - D. On the Fifth, Tenth, Fifteenth, Twentieth, Twenty-Fifth, and Thirtieth Claims:
- 1. For each of the Projects, a judgment or other final order determining or declaring that Defendants failed to comply fully with the NAGPRA and the APA as they relate to the Project (including all associated entitlements and leases) and that the Project's approval was illegal in at least one respect, rendering the approval null and void;
- 2. For each of the Projects, a judgment or other final order determining or declaring that Defendants must fully comply with the NAGPRA and the APA before final approval of the Project may be granted; and
- 3. For each of the Projects, injunctive relief prohibiting Defendants (and any and all persons acting at the request of, in concert with, for the benefit of, in privity with, or under one or more of them) from taking any action on any aspect of, in furtherance of, or

otherwise based on the Project unless and until Defendants fully comply with all applicable provisions of the NAGPRA and the APA, as determined by the Court.

- Ε. All legal fees and other expenses incurred in connection with this proceeding, including but not limited to reasonable attorney fees as authorized by law; and
  - Any and all further relief that this Court may deem appropriate.

Date: December 27, 2010.

Respectfully submitted,

**BRIGGS LAW CORPORATION** 

By:

Attorneys for Plaintiffs La Cuna de Aztlan Sacred Sites Protection Circle Advisory Committee, CAlifornians for Renewable Energy, Alfredo Acosta Figueroa, Phillip Smith, Patricia Figueroa, Ronald Van Fleet, and Catherine Ohrin-Greipp